# BEFORE THE BOARD OF REGISTERED NURSING DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

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In the Matter of the Accusation Against:

Registered Nurse License No. 582583

JENNIFER LYNN ESAIN

669 E Magill Ave Fresno, CA 93710

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Case No. 2010-413

## DEFAULT DECISION AND ORDER

[Gov. Code, §11520]

## FINDINGS OF FACT

RESPONDENT

- 1. On or about March 2, 2010, Complainant Louise R. Bailey, M.Ed.,RN, in her official capacity as the Interim Executive Officer of the Board of Registered Nursing, Department of Consumer Affairs, filed Accusation No. 2010-413 against Jennifer Lynn Esain (Respondent) before the Board of Registered Nursing.
- 2. On or about June 28, 2001, the Board of Registered Nursing (Board) issued Registered Nurse License No. 582583 to Respondent. The Registered Nurse License was in full force and effect at all times relevant to the charges brought herein and expired on January 31, 2009 and has not been renewed.
- 3. On or about March 2, 2010, Kami Pratab, an employee of the Board of Registered Nursing, Department of Consumer Affairs, served by Certified and First Class Mail a copy of the Accusation No. 2010-413, Statement to Respondent, Notice of Defense, Request for Discovery, and Government Code sections 11507.5, 11507.6, and 11507.7 to Respondent's address of record with the Board, which was 7576 N. Tenth Street, Fresno, CA 93720.

A copy of the Accusation is attached as Exhibit A, and is incorporated herein by reference.

4. Service of the Accusation was effective as a matter of law under the provisions of Government Code section 11505, subdivision (c).

On or about March 11, 2010, the signed Certified Mail Receipt was returned to our office indicating a delivery date of March 8, 2010 to 669 E Magill, Fresno, CA 93710.

5. Business and Professions Code section 2764 states:

The lapsing or suspension of a license by operation of law or by order or decision of the board or a court of law, or the voluntary surrender of a license by a licentiate shall not deprive the board of jurisdiction to proceed with an investigation of or action or disciplinary proceeding against such license, or to render a decision suspending or revoking such license.

- 6. Government Code section 11506 states, in pertinent part:
- (c) The respondent shall be entitled to a hearing on the merits if the respondent files a notice of defense, and the notice shall be deemed a specific denial of all parts of the accusation not expressly admitted. Failure to file a notice of defense shall constitute a waiver of respondent's right to a hearing, but the agency in its discretion may nevertheless grant a hearing.

Respondent failed to file a Notice of Defense within 15 days after service upon her of the Accusation, and therefore waived her right to a hearing on the merits of Accusation No. 2010-413.

- 7. California Government Code section 11520 states, in pertinent part:
- (a) If the respondent either fails to file a notice of defense or to appear at the hearing, the agency may take action based upon the respondent's express admissions or upon other evidence and affidavits may be used as evidence without any notice to respondent.
- 8. Pursuant to its authority under Government Code section 11520, the Board finds Respondent is in default. The Board will take action without further hearing and, based on the evidence on file herein, finds that the allegations in Accusation No. 2010-413 are true.
- 9. The total costs for investigation and enforcement in connection with the Accusation are \$11,012.00 as of March 26, 2010.

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### DETERMINATION OF ISSUES 1 Based on the foregoing findings of fact, Respondent Jennifer Lynn Esain has 1. 2 subjected her Registered Nurse License No. 582583, to discipline. 3 A copy of the Accusation is attached. 2. 4 The agency has jurisdiction to adjudicate this case by default. 3. 5 The Board of Registered Nursing is authorized to revoke Respondent's Registered 4. 6 Nurse License based upon the following violations alleged in the Accusation: 7 Violation of Business and Professions Code section 2761(a) - Unprofessional a. 8 Conduct. 9 Violation of Business and Professions Code section 2762(a) - Obtaining or possessing Ъ. 10 controlled substances without a prescription. 11 Violation of Business and Professions Code section 2762(b) - Use of controlled c. 12 substance or alcohol to an extent or in a manner dangerous or injurious to 13 oneself and others. 14 Violation of Business and Professions Code section 2762(e) - Falsify, or make d. 15 grossly incorrect, grossly inconsistent, or unintelligible entries in any hospital, 16 patient, or other record pertaining to a controlled substance. 17 // 18 19 20 // 21 22 // // 23 // 24 // 25 26 // 27 28

1 BEFORE THE BOARD OF REGISTERED NURSING 2 DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA 3 4 Case No. 2010-413 5 In the Matter of the Accusation Against: 6 JENNIFER LYNN ESAIN. 669 E Magill Ave ORDER Fresno, CA 93710 8 Registered Nurse License No. 582583 9 Respondent 10 11 IT IS SO ORDERED that Registered Nurse License No. 582583, heretofore issued to 12 Respondent Jennifer Lynn Esain, is revoked. 13 Pursuant to Government Code section 11520, subdivision (c), Respondent may serve a 14 written motion requesting that the Decision be vacated and stating the grounds relied on within 15 seven (7) days after service of the Decision on Respondent. The agency in its discretion may 16 vacate the Decision and grant a hearing on a showing of good cause, as defined in the statute. 17 This Decision shall become effective on \_ 18 It is so ORDERED 19 20 21 FOR THE BOARD OF REGISTERED NURSING 22 DEPARTMENT OF CONSUMER AFFAIRS 23 24 25 26 27 Attachment: 28

Exhibit A: Accusation No. 2010-413

Exhibit A

Accusation No. 2010-413



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Practice Act.

| 1   | EDMUND G. BROWN JR. Attorney General of California   |
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| 2   | ARTHUR D. TAGGART Supervising Deputy Attorney General  |
| 3   | Geoffrey S. Allen  |
| 4   | Deputy Attorney General State Bar No. 193338   |
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| . 7 | Facsimile: (916) 327-8643 Attorneys for Complainant  |
| 8   | BEFORE THE BOARD OF REGISTERED NURSING   |
| 9   | DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA   |
| 10  |  |
| 11  | In the Matter of the Accusation Against: Case No. 2010 - 4413                                    |
| 12  | JENNIFER LYNN ESAIN 7576 N. Tenth Street   |
| 13  | Fresno, CA 93720 Registered Nurse License No. 582583  A C C U S A T I O N                        |
| 14  |  |
| 15  | Respondent.  |
| 16  | Complainant alleges:   |
| 17  | <u>PARTIES</u>   |
| 18  | 1. Louise R. Bailey, M.Ed., RN ("Complainant") brings this Accusation solely in her              |
| 19  | official capacity as the Interim Executive Officer of the Board of Registered Nursing ("Board"), |
| 20  | Department of Consumer Affairs.  |
| 21  | 2. On or about June 28, 2001, the Board issued Registered Nurse License Number                   |
| 22  | 582583 to Jennifer Lynn Esain ("Respondent"). Respondent's registered nurse license expired on   |
| 23  | January 31, 2009.  |
| 24  | STATUTORY PROVISIONS   |
| 25  | 3. Business and Professions Code ("Code") section 2750 provides, in pertinent part, that         |
| 26  | the Board may discipline any licensee, including a licensee holding a temporary or an inactive   |
| 27  | license, for any reason provided in Article 3 (commencing with section 2750) of the Nursing      |

- 4. Code section 2764 provides, in pertinent part, that the expiration of a license shall not deprive the Board of jurisdiction to proceed with a disciplinary proceeding against the licensee or to render a decision imposing discipline on the license. Under Code section 2811, subdivision (b), the Board may renew an expired license at any time within eight years after the expiration.
- 5. Code section 2761, subdivision (a), states, in pertinent part, that the Board may take disciplinary action against a certified or licensed nurse or deny an application for a certificate or license for unprofessional conduct.
  - 6. Code section 2762 states, in pertinent part:

In addition to other acts constituting unprofessional conduct within the meaning of this chapter [the Nursing Practice Act], it is unprofessional conduct for a person licensed under this chapter to do any of the following:

- (a) Obtain or possess in violation of law, or prescribe, or except as directed by a licensed physician and surgeon, dentist, or podiatrist administer to himself or herself, or furnish or administer to another, any controlled substance as defined in Division 10 (commencing with Section 11000) of the Health and Safety Code or any dangerous drug or dangerous device as defined in Section 4022.
- (b) Use any controlled substance as defined in Division 10 (commencing with Section 11000) of the Health and Safety Code, or any dangerous drug or dangerous device as defined in Section 4022, or alcoholic beverages, to an extent or in a manner dangerous or injurious to himself or herself, any other person, or the public or to the extent that such use impairs his or her ability to conduct with safety to the public the practice authorized by his or her license.
- (e) Falsify, or make grossly incorrect, grossly inconsistent, or unintelligible entries in any hospital, patient, or other record pertaining to the substances described in subdivision (a) of this section.
- 7. Code section 4060 states, in pertinent part:

No person shall possess any controlled substance, except that furnished to a person upon the prescription of a physician, dentist, podiatrist, optometrist, veterinarian, or naturopathic doctor pursuant to Section 3640.7, or furnished pursuant to a drug order issued by a certified nurse-midwife pursuant to Section 2746.51, a nurse practitioner pursuant to Section 2836.1, a physician assistant pursuant to Section 3502.1, a naturopathic doctor pursuant to Section 3640.5, or a pharmacist pursuant to either subparagraph (D) of paragraph (4) of, or clause (iv) of subparagraph (A) of paragraph (5) of, subdivision (a) of Section 4052...

8. Health and Safety Code section 11170 states that no person shall prescribe, administer, or furnish a controlled substance for himself.

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controlled substances cocaine and Dilaudid by fraud, deceit, misrepresentation, or subterfuge, in violation of Health and Safety Code section 11173, subdivision (a), as follows:

- The ED's supply of controlled substances was dispensed from Accudose automated dispensing machines ("Accudose") located in various areas of SAMC, designated as "ER MAIN", "ER MINOR", and "ER Blue". In early 2006, Respondent began diverting medications, including Dilaudid, that were ordered for certain patients. Respondent would remove the Dilaudid from the Accudoses, administer the required dosages to the patients, then inject herself with the remaining portions of the Dilaudid instead of wasting the medication as required by SAMC's policies and procedures. Respondent would refill the syringes with water and waste the water from the syringes. Respondent would also break into the Sharps container located in the utility closet and take pre-filled syringes of medications for self-administration (Respondent was frequently stuck by the syringes when breaking into the container). Respondent used the medications she diverted while on duty in the ED and at home. Respondent eventually became addicted to opiates (Dilaudid).
- In and between July and August 2006, Respondent removed various quantities 2. of cocaine and Dilaudid from the Accudoses for certain patients when there were no physicians' orders authorizing the medications for the patients, failed to chart the administration of the cocaine and Dilaudid in the patients' medication administration records ("MAR"), and/or falsified or made grossly incorrect or grossly inconsistent entries on the MAR's to conceal her diversion of the controlled substances, as set forth in paragraph 17 below.

## Possession of Controlled Substances:

In or about 2006, Respondent possessed various quantities of the controlled substances cocaine and Dilaudid, as set forth in subparagraph (a) above, without valid prescriptions from a physician, dentist, podiatrist, optometrist, veterinarian, or naturopathic doctor, in violation of Code section 4060.

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# Self-Administration of Controlled Substances:

c. In or about 2006, Respondent self-administered Dilaudid without lawful authority therefor, as set forth in subparagraph (a)(1) above.

# SECOND CAUSE FOR DISCIPLINE

# (Use of Controlled Substances to an Extent or in a Manner Dangerous or Injurious to Oneself and Others)

16. Respondent is subject to disciplinary action pursuant to Code section 2761, subdivision (a), on the grounds of unprofessional conduct, as defined by Code section 2762, subdivision (b), in that in or about 2006, Respondent used the controlled substance Dilaudid to an extent or in a manner dangerous or injurious to herself and/or others, as set forth in subparagraph 15 (a)(1) above.

# THIRD CAUSE FOR DISCIPLINE

# (False Entries in Hospital/Patient Records)

17. Respondent is subject to disciplinary action pursuant to Code section 2761, subdivision (a), on the grounds of unprofessional conduct, as defined by Code section 2762, subdivision (e), in that in and between July and August 2006, while on duty as a registered nurse in the ED at SAMC, Respondent falsified, or made grossly incorrect, grossly inconsistent, or unintelligible entries in hospital, patient, or other records pertaining to the controlled substances cocaine, Dilaudid, and morphine, as follows:

#### Patient #1:

a. On August 15, 2006, at 1757 hours, Respondent removed cocaine 10% 4 ml solution from the Accudose for the patient when, in fact, there was no physician's order authorizing the medication for the patient. Further, Respondent failed to chart the administration of the cocaine on the patient's MAR or the Progress Notes, document the wastage of the cocaine in the Accudose, and otherwise account for the disposition of the cocaine 10% 4 ml solution.

## Patient #4:

b. On August 27, 2006, at 1525 hours, Respondent removed cocaine 10% 4 ml solution from the Accudose for the patient when, in fact, there was no physician's order authorizing the

medication for the patient. Further, Respondent failed to chart the administration of the cocaine on the patient's MAR or the Progress Notes, document the wastage of the cocaine in the Accudose, and otherwise account for the disposition of the cocaine 10% 4 ml solution.

#### Patient #6:

c. On July 6, 2006, at 1400 hours, Respondent removed one tablet of Dilaudid 2 mg from the Accudose for the patient when, in fact, there was no physician's order authorizing the medication for the patient. Further, Respondent failed to chart the administration of the Dilaudid on the patient's MAR or the Progress Notes, document the wastage of the Dilaudid in the Accudose, and otherwise account for the disposition of the one tablet of Dilaudid 2 mg.

#### Patient #7:

d. On July 10, 2006, at 0724 hours, Respondent removed Dilaudid 2 mg from the Accudose for the patient, charted on the patient's MAR that she administered Dilaudid 1 mg to the patient at 0800 hours, but documented in the Accudose that she wasted a total of 4 mg Dilaudid at 0925 hours as witnessed by another nurse.

#### Patient #9:

e. On July 14, 2006, at 1158, 1525, and 1642 hours, Respondent removed Dilaudid 2 mg at each time interval, for a total of 6 mg of Dilaudid, from the Accudose for the patient, charted on the patient's MAR that she administered Dilaudid 1 mg to the patient at 1150 hours and another 1 mg of Dilaudid at 0350 hours<sup>1</sup>, and documented in the Accudose that she wasted Dilaudid 2 mg at 18:12 hours as witnessed by another nurse (accounting for 4 mg of the medication), but failed to account for the disposition of the remaining 2 mg of Dilaudid.

#### Patient #10:

f. On July 19, 2006, at 1135, 1213, 1220, and 1353 hours, Respondent removed Dilaudid 2 mg at each time interval, for a total of 8 mg of Dilaudid, from the Accudose for the patient, but charted on the patient's MAR that she administered Dilaudid 2 mg to the patient at 1120 hours, 2 mg of Dilaudid at 1225 hours, and 1 mg of Dilaudid at 1350 hours, for a total of 5

<sup>&</sup>lt;sup>1</sup> Respondent may have administered the medication at 3:50 p.m. and mistakenly recorded the administration at 0350 hours instead of at 1550 hours.

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mg of the medication for the patient, and documented in the Accudose that she returned 2 mg of Dilaudid to ER Blue at 12:22 hours and wasted 2 mg of Dilaudid at 14:06 hours as witnessed by another nurse, accounting for 9 mg of the Dilaudid.

## Patient #11:

g. On July 19, 2006, at 1448, 1522, and 1800 hours, Respondent removed Dilaudid 2 mg at each time interval, for a total of 6 mg of Dilaudid, from the Accudose for the patient, charted on the patient's MAR that she administered Dilaudid 2 mg to the patient at 1500 hours, Dilaudid 1 mg to the patient at 1640 hours, and another Dilaudid 1 mg at 1800 hours, for a total of 4 mg of the medication for the patient, but documented in the Accudose that she wasted Dilaudid 2 mg at 1823 hours and another Dilaudid 2 mg at 1921 hours as witnessed by another nurse, accounting for 8 mg of the medication.

# Patient #12:

h. On July 25, 2006, at 0955, 1103, and 1656 hours, Respondent removed Dilaudid 2 mg at each time interval, for a total of 6 mg of Dilaudid, from the Accudose for the patient. Respondent charted on the patient's MAR that she administered Dilaudid 0.5 mg to the patient at 1040 hours and another Dilaudid 0.5 mg at 1655 hours. Respondent charted on the MAR that she administered a third dose of Dilaudid 0.5 mg to the patient, but failed to record the time of administration. Further, Respondent documented in the Accudose that she wasted Dilaudid 2 mg at 1054, 1503, 1504, and 1749 hours, for a total wastage of 8 mg of Dilaudid, as witnessed by another nurse.

## Patient #13:

i. On July 2, 2006, at 1413 hours, Respondent removed morphine sulfate 10 mg from the Accudose for the patient. Respondent charted on the patient's MAR that she administered morphine sulfate 8 mg to the patient, but failed to record the time of administration, and documented in the Accudose at 1422 hours that she wasted the entire 10 mg of morphine sulfate as witnessed by another nurse.